



Vol. 1 Issue 1 September 2014

#### Welcome to our Newsletter!

The National Immigrant Women's Advocacy Project (NIWAP, pronounced new-app) is pleased to announce a series of newsletters specialized by topic that we are developing in our capacity as national technical assistance providers under our Office on Violence Against Women, U.S. Department of Justice, grant.\*

This newsletter, the first in our series, is devoted to the special federal VAWA confidentiality protections designed to help protect immigrant victims of domestic violence, sexual assault, human trafficking and other crimes. This newsletter will provide you with up to date information about: VAWA confidentiality law, its protections against deportation, reliance on perpetrator provider information, limitations on immigration enforcement, and protections against disclosure of even the existence of the VAWA confidentiality protected case, with very limited exceptions. Throughout this and each of our future newsletters you will find links to: statutes. government policies and regulations, legislative history, training manuals, materials, and toolkits and other relevant information to better assist you in your work with immigrant crime victims.

### **Resources:**

# Be Sure to Check out our Web Library:

This Resource Library and Technical Assistance Center provides timely information on a vast array of topics of interest to those working across the country to help immigrant victims, women and children. The NIWAP library contains a wide range of materials. including legislative history, training manuals, toolkits, sample briefs and motions, factsheets, practice tools, research reports, bench cards, tools for law enforcement, and government policies and regulations. This searchable library of resources is designed to be used by OVW grantees

Please share this newsletter with others in your community and in the field who encounter immigrant survivors in their work including those who may be interested in subscribing to our newsletter. Please contact NIWAP (info@niwap.org or 2022474457) with any questions on VAWA Confidentiality. More information regarding VAWA confidentiality is also available in the NIWAP web library.

Thank you for your service to the community. We look forward to working in partnership with your organization.

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# **Latest Developments**

Violence Against Women Act's (VAWA) Special Immigration VAWA Confidentiality Protections for Immigrant Survivors

Over the past two decades Congress has passed various laws offering access to legal immigration status, confidentiality, and protection against deportation for immigrant survivors of domestic violence, sexual assault, stalking, human trafficking and other U visa listed criminal activities.

Immigrant women and children are uniquely vulnerable to perpetrators' use of coercive control, including immigration related abuse and threats of deportation, to keep victims of domestic violence, sexual assault, stalking, human trafficking, and other crimes from leaving the abusive relationship and seeking help. Immigrant victims are often dependent on their abusive family members or employers to attain or keep legal immigration status. They may be afraid their abusers will report

and other advocates, attorneys, judges and service providers.

#### Our Web Library:

For advocates, attorenys, judges, court staff, law enforcement, other professionals, and students assisting immigrant crime victims, women, and children.

niwaplibrary.wcl.american.edu







# We're on YouTube & Twitter:

NIWAP has its own YouTube channel. New to an issue? Access NIWAP training videos 24-7. We have posted our recent webinars. Topics include "Training for Advocates and Attorneys on Trauma-Informed Work with Immigrant Women", "Obtaining U Visa Certification from Judges." "An Introduction of Law Enforcement to the U Visa," and "Law Enforcement and

their lack of status to immigration authorities or that their abusers will refuse to file for status if the victims disclose the violence to law enforcement officials.

This strategy is effective because immigrant survivors may be unaware of the alternative paths to legal immigration status available to them in the United States under the Violence Against Women Act (VAWA) and Trafficking Victims Protection Act (TVPA). Congress recognized the special predicament faced by immigrant survivors and, in response, created alternative paths to legal immigration status for survivors and special protections in the form of VAWA confidentiality. VAWA confidentiality offers protection against immigration enforcement actions and officially severs the perpetrator's ability to learn about, interfere with or control any immigration case that a VAWA confidentiality protected victim files.

# Types of Immigrants Eligible for VAWA Confidentiality Disclosure Limitations

VAWA confidentiality against disclosure protections apply to immigrant survivors and their family members included in their applications when the following types of immigration cases are filed:

- VAWA self-petition
- Battered spouse waiver
- U visa
- T visa
- VAWA HRIFA (Haitian Refugee Immigration Fairness Act)
- VAWA NACARA (Nicaraguan Adjustment and Central American Relief Act)
- VAWA
- VAWA Cuban Adjustment Act
- VAWA suspension of deportation
- VAWA cancellation of removal

Advocates Partnering to Serve Immigrant Crime Victims." These videos are helpful for new and seasoned immigrant advocates, attorneys, law enforcement, judges, court staff, and students. To view other materials from these webinars, visit the NIWAP library for training materials. You can also use our Twitter feed to receive interesting and relevant updates.

Have questions on Immigrant Survivors' Legal Rights?

NIWAP offers technical assistance to advocates, attorneys, social services and health care providers, justice system personnel, and others working with immigrant victims of domestic violence, sexual assault, stalking, and human trafficking. To submit your questions, email info@niwap.org or you can call NIWAP at 202-274-4457. Be sure to provide a description of the issue so we can better assist you. Examples of questions we've addressed in the past:

How does VAWA

# Who can benefit from VAWA Confidentiality Protection?

All aspects of VAWA confidentiality protect all victims of domestic violence (defined as battering or extreme cruelty) including victims of intimate partner violence, dating violence, spouse abuse, child abuse, and elder abuse perpetrated by family members whether or not the victim has ever or will ever file a VAWA immigration case.

VAWA confidentiality also offers the same protections to victims of rape, sexual assault, incest, stalking, human trafficking or substantial physical or mental abuse, whether or not they file a T or U visa or any other immigration case. This protection additionally extends to victims of all U visa listed criminal activities, including the following types of crimes: felonious assault, murder, kidnapping, extortion, and obstruction of justice.

VAWA's immigration protections and confidentiality are gender neutral laws. These laws apply equally to cases involving same sex and heterosexual relationships, as well as female and male immigrant survivors of domestic violence, sexual assault, stalking, human trafficking and other U visa criminal activities. This is a relatively new change following the Supreme Court's decision in *U.S. v. Windsor*, 570 U.S. \_\_\_\_ (2013).

## VAWA Confidentiality Protections for Eligible Immigrants

The protections guaranteed by VAWA and TVPA are collectively referred to as "VAWA confidentiality." VAWA confidentiality has three components:

- 1. Prohibited Source limitations
- 2. Enforcement Location limitations
- 3. Disclosure limitations

- confidentiality operate in a family court context?
- Are courts required to have interpreters for limited English proficiency (LEP) speakers and deaf persons?
- What do the new Legal Services Corporation (LSC) regulations mean for crime victims access to justice?
- What public benefits are available to VAWA selfpetitioners, U-Visa, and T-Visa applicants? What is the impact of the Affordable Care Act on immigrant access to healthcare?
- What are immigrant's options to attain legal immigration status and protection from deportation?
- What vital documents should my agency and translate and in what language?

All victims receive protection from the prohibition against reliance on perpetrator provided information and enforcement at protected locations, regardless of whether or not they have already filed for a form of VAWA confidentiality protected immigration relief and without regard to whether they ever file.

#### **Prohibited Source Limitations**

The use or gathering of information provided by an abuser, trafficker or crime perpetrator (or a member of their family) to initiate or undertake any part of an immigration enforcement action or to make any adverse determination in any immigration case against the crime victim is strictly prohibited. DHS may use information about a victim if it is contained in public records and government databases, even if DHS initially became aware of this information from the abuser (for example, a victim's criminal conviction.)

#### **Enforcement Location Limitations**

Immigration officials are proscribed from performing enforcement actions at protected locations, including: shelters, rape crisis centers, community based organizations, supervised visitation centers, family justice centers or courthouses, if victims are at the courthouse in connection with the crime. If enforcement action is taken at one of these protected sites, the officer must certify in any removal case initiated as a result that the action did not violate any prong of VAWA confidentiality. A certification of compliance is then required. Violations can lead to the dismissal of immigration cases against the victim.

#### Disclosure Limitations

The Department of Homeland Security (DHS), Department of State (DOS) and Department of Justice (DOJ) are proscribed from releasing any information about a protected victim's VAWA immigration case, including whether such a VAWA case exists at all. Upon filing, these cases are



# Find Professional Resources in your Area via our Directory

NIWAP's web directory offers a nationwide list of programs in your state and community that have expertise working with immigrant victims, women and children. Use our directory to make referrals and find assistance for immigrant crime victims. You can search by location, language, and organization type. Be sure to check that your organization is listed and all of your information is accurate. With your assistance, we can create a comprehensive list of where immigrant victims can turn to for help when in need.

tagged in the Central Index System with a special code "384" by DHS to stop enforcement actions against the victim, any family members included in the victim's application and to limit disclosure of any of the contents of a case or its existence.

## **Examples of Violations**

#### Prohibited source violation

An immigration enforcement official obtained information from a perpetrator about the location of a victim, used that information to find the victim at work, and then arrested the victim for violation of immigration laws. DHS officials are to consider information from perpetrators as inherently suspect and can search court records and government databases in order to avoid having to rely on "tips" from perpetrators.

#### Enforcement location violation

Immigration officer received a "tip" from a perpetrator and the officer located and arrested the battered immigrant at court when she arrived for a contested custody case hearing.

A police officer or prosecutor obtained VAWA confidentiality protected information for a legitimate law enforcement purpose and then failed to protect the confidentiality of the information received from DHS, resulting in the release of that information including but not limited to the perpetrator, the perpetrator's family member or any other persons.

## **Exceptions to VAWA Confidentiality**

Exceptions to VAWA confidentiality protections are, by statute, very limited:

 Disclosure to law enforcement or national security officials solely for legitimate law enforcement or national security purposes and the receiving official must continue to protect the confidentiality of the information;

# **Our Directory:**

For immigrants looking to be connected to advocates, attorneys, and organizations.

NIWAP.ORG/DIRECTORY

#### Get to Know NIWAP

Learn more about the **NIWAP staff**:

Leslye Orloff-

Director

Rocio Molina-

**Associate Director** 

Bebe Anver-

Policy Staff Attorney

Levi Wolberg-

Data Manager

Meaghan Fitzpatrick-

Immigrant Women Law and Policy Fellow

Spencer Cantrell-

NIWAP Gender Violence Fellow

#### Student Corner

NIWAP is a part of the Washington College of Law Community. Consider taking a course taught by NIWAP's founder and director about legislative advocacy. If you're interested in volunteering, email info@niwap.org.

- Statistical data collection with no individually identifying information;
- As may be required for the purpose of granting access to public benefits;
- Judicial review of the survivor's immigration case in a manner that continues to protect VAWA confidentiality.

Disclosure of VAWA confidentiality protected information is not authorized in state court cases through discovery or cross examination in family, civil or criminal state court proceedings. For further information on this issue please see:

- Family Court Bench Card on violence against women
- VAWA confidentiality Federal District court rulings

### **Exceptions to VAWA Confidentiality**

Perpetrators and their attorneys in family law and criminal court cases who are unable to obtain VAWA confidentiality protected information from DHS, may attempt to obtain information about the existence of or information contained in immigration cases protected by federal VAWA confidentiality laws in state court proceedings.

Advocates and attorneys working with immigrant survivors should provide local judges and court staff with information and training tools for courts on VAWA confidentiality.

Attorneys representing immigrant crime victims with pending or approved VAWA confidentiality protected immigration cases should be prepared and anticipate attempts to obtain VAWA confidentiality protected information in state court cases. Options include:

 Act before the perpetrator seeks the <u>information</u> by filing a motion in limine to obtain a court ruling that information about the existence of or information contained in the Know anyone interested in learning more about NIWAP? Forward them this email or tell them to visit www.niwap.org

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- VAWA confidentiality protected immigration case file cannot be asked about or obtained through the state court proceeding
- Respond by objecting to discovery requests and cross examination by filing a motion for a protective order supported by brief for the court on VAWA confidentiality

The following materials provide samples that can be adapted to assist in responding to VAWA confidentiality issues that are in state court cases:

- VAWA confidentiality sample brief in criminal court cases
- VAWA confidentiality sample brief opposing discovery in family court
- VAWA confidentiality sample motion in limine
- VAWA confidentiality sample protective order

## Reporting Violations to DHS

When any VAWA confidentiality provisions are violated, DHS wants to know about such violations. Reports of VAWA confidentiality violations can be made by filing a VAWA a VAWA confidentiality complaint.

Write down every detail of the incident that you or your client can recall. Memory tends to fade with time and it is important to have an accurate account of the potential violations. Pertinent details include but are not limited to time, date, badge number and name of the officer (if possible), and other witnesses.

DHS protocols require advocates and attorneys file complaints through the chain of command, starting with the local DHS office. Complaints can include a formal complaint letter that outlines the potential violation, any possible remedies (for example, cancellation of a notice to appear or release from detention) and encouragement for a

swift assessment of penalties against the violator. Relevant documentation can also be attached. Our manual outlines the process of reporting VAWA confidentiality violations.

Document the response or lack of response from the local DHS office. If the local office is unresponsive or the response is not timely, submit complaints to DHS's Office of Civil Rights and Civil Liberties

CRCL has made available a fillable PDF form with the pertinent information online, or you can submit letter with as many details as possible explained in the instructions.

Complaints can be submitted electronically at crclcompliance@hq.dhs.gov or visa U.S.P.S. at:

U.S. Department of Homeland Security, Office of Civil Rights and Civil Liberties, Compliance Branch 245 Murray Lane, SW Building 410, Mail Stop #0190 Washington D.C. 20528

If an attorney or advocate has questions about the complaint process, CRCL can be reached at 202-401-1474 or 866-644-8360.

If a victim is detained call an ICE public advocate at 1-888-351-4024 and call NIWAP for technical assistance at 202-447-4457.

## **Recent Publications**

 How to Get a Detained Person to Court for Family Court Cases Involving Children and/or Criminal Proceedings-This handout guides judges, attorneys, and advocates on getting detained immigrants to court so they can participate in family court proceedings. Access to Publicly Funded Legal
 Services for Battered Immigrants- This
 succinctly describes the new Legal Service
 Corporation regulations promoting legal
 services for immigrant crime victims under
 anti-abuse regulations.

# **Trainings**

NIWAP is pleased to announce that we can <a href="mailto:bring">bring</a>
<a href="mailto:training-to-your state">training to your state</a>! Thanks to a State Justice
<a href="mailto:Institute">Institute</a> (SJI) grant, NIWAP is delivering
<a href="workshops">workshops</a>, half day and full day trainings around
<a href="mailto:theatrainings">the country!</a> Trainers include NIWAP's own Leslye
<a href="mailto:Orloff">Orloff</a> in addition to a team of judges experienced
<a href="mailto:institute">institute</a>
<a href="

Webinar: VAWA Confidentiality:
Understanding the Three Safeguards and
Discovery Limitations that Apply in Cases of
Immigrant Survivors in Family and Criminal
State Courts.

Presented by NIWAP in partnership with AEquitas and the California Coalition Against Sexual Assault (CALCASA).

Date: Thursday, February 5, 2015

Time: 2:00pm - 3:30pm EST

Cost: Free to all participants

Participants may register online here. Presenters for this webinar include Leslye Orloff, Director, National Immigrant Women's Advocacy Project (NIWAP), American University Washington College of Law; Jane Anderson, Attorney Advisor, AEquitas: The Prosecutors' Resource on Violence

Against Women; Amy Cucinella, Office of Civil Rights and Civil Liberties; and Scott Santoro, Blue Campaign, U.S. Department of Homeland Security.

# Easy Ways to Get Involved and Stay Connected to NIWAP:

- 1. Contact us for <u>technical assistance</u> at <u>info@niwap.org</u>.
- 2. Keep an eye out for surveys in future newsletters so you can tell us what is going on in the field.
- 3. Attend trainings and webinars.



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