#### Immigrant Crime Victims and the U Visa: Law Enforcement Best Practices Technical Assistance Overview

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## Participant Introductions, Goals and Expectations



#### Learning Objectives

By the end of this workshop, you will be able to:

- Be familiar with our TA project and our resources and tools
- Understand the wide range of topics and various ways NIWAP can support your work with immigrant survivors
- Hold offenders more accountable by using the U
  Visa certification process as a crime fighting tool
- Enhance officer/victim/community safety using the U and T visa certification programs



#### Types of Technical Assistance

- Free training in local jurisdictions
- National in-person and webinar trainings
  - Scholarships for law enforcement for Aug 2019
- Bi-monthly Roundtables officer only
- Training materials and practice tools
- Model U/T visa certification policies
- 24/7 web library and training videos
- Officer to officer TA on cases and policies
- Directory of service providers



#### **USB Drive Materials**

- U Visa Toolkit For Law Enforcement Agencies And Prosecutors
- DHS: U and T Visa Law Enforcement Resource Guide
- DHS memos and policies
- Tools for officers to promote language access
- Bluecard Tool Screening Victims for Immigration Protections



# How Best Practices in Domestic Violence Investigations Involving Immigrant Victims Promote Officer Safety



# Department of Homeland Security



DHS Video on Dynamics



#### PROTECTIONS FOR IMMIGRANT VICTIMS





#### Immigration Related Abuse

- Refusal to file immigration papers on spouse/child/parent's behalf
- Threats or taking steps to withdraw an immigration case filed on the survivor's behalf
  - Family or work based visas
- Forcing survivor to work with false documents
- Threats/attempts to have her deported
- Calls to DHS to turn her in have her case denied



## U Visa Requirements

- Victim of a qualifying criminal activity
- Has been, is being, or is likely to be helpful in
  - Detection, investigation, prosecution, conviction or sentencing
- Suffered substantial physical or mental abuse as a result of the victimization
- Possesses information about the crime
- Crime occurred in the U.S. or violated U.S. law



### **Qualifying Criminal Activity**

75% of cases filed are domestic and sexual violence

- Domestic violence
- Sexual assault
- Rape
- > Incest
- Prostitution
- > Torture
- > Female genital mutilation
- > Felonious assault
- Manslaughter
- Murder

- Kidnapping
- Abduction
- Trafficking
- Involuntary servitude
- Slave trade
- Being held hostage
- Peonage
- Fraud in Foreign Labor Contracting

- False Imprisonment
- Blackmail
- Extortion
- Witness tampering
- Obstruction of justice
- Perjury
- Stalking

\*Attempt, conspiracy or solicitation to commit any of these crimes any similar activity



#### U Visa Basics

- Law enforcement certification is just one part of the overall process it does not = citizenship
- Long time line –multiple background checks
- Meant to promote reporting of crime
- Targets offenders who prey on most vulnerable victims
- Offender may be citizen or non-citizen
- Increases immigrant victim participation in criminal justice system
- Can be "revoked"





#### Who Can Certify?

#### "law enforcement" & "law enforcement agencies" =

- Federal, state, and local
  - Police, sheriffs, FBI, HSI, ATF...
  - Prosecutors
  - Judges, magistrates,
    Commissioners

- Departments of Labor (DOL) and the Equal Employment Opportunity Commission (EEOC)
- Child and elder abuse investigators and agencies
- Other government agencies



# IACP 2018 Resolution Promotes U/T Visa Certification As "Significant Crime Fighting Tools" and "Best Practice"

- Training, education, communication and "increased police leadership involvement" needed on U/T visa certification
  - U and T visas are "effective tools for law enforcement agencies that enhance public safety, officer safety and protection of victims nationwide."
  - These visas increase "trust between law enforcement officials and otherwise reluctant immigrant communities."
- Model Policy available on USB



#### **U Visa Certification Considerations**

- What criminal activity occurred?
- Identify the victim or indirect victim
  - Note injuries observed, if any
- Determine helpfulness of the victim
- Determine if any family members were implicated in the crime



### Things to Know About Certifying

- "Do I believe this person was a victim of a qualifying crime?"
- "Did the person assist or willing to assist in detection, investigation, conviction, prosecution and/or sentencing?"
- Question is NOT:
  - Can we prosecute the crime?
  - Can I arrest the offender?
  - Do I have proof beyond a reasonable doubt?
  - Will the prosecutor's office file charges?
  - Is this within the statute of limitations?
  - Did we get a conviction?



### Helpfulness in the Regulations

- Statute and DHS regulations: has been helpful, is being helpful or is likely to be helpful in the
  - Detection, or investigation, or
  - Prosecution, or conviction or
  - Sentencing
- There is no degree of helpfulness required
- Law enforcement may complete U visa certification once they assess victim's helpfulness
- The investigation or prosecution can still be ongoing



# Evaluating Whether Victim's Refusal to Provide Assistance/Cooperation was "Unreasonable"

#### Considerations:

- Totality of the circumstances, including the nature of the victimization
- Victim's fear or the abuser
- Trauma suffered
- Force, fraud or coercion



# U Visa Benefits to Law Enforcement and Prosecutors

- Encourages victims to report crimes
- Improves investigation and prosecution of violent crimes
- Increases potential to convict most dangerous criminals
- Demonstrates commitment to protecting immigrant community members
- Enhanced immigrant community involvement
- Makes it easier to identify victim witnesses
- Reduces repeat calls and recanting victims
- Fosters community policing partnerships
- Enhances officer and community safety

