

HOUSE BILL 23

P3

(11r0455)

ENROLLED BILL

— Judiciary and Environment and Transportation/Judicial Proceedings —

Introduced by **Delegate Stein**

Read and Examined by Proofreaders:

Proofreader.

Proofreader.

Sealed with the Great Seal and presented to the Governor, for his approval this

_____ day of _____ at _____ o'clock, _____ M.

Speaker.

CHAPTER _____

1 AN ACT concerning

2 **Personal Information – State and Local Agencies – Restrictions on Access**
3 **(Maryland Driver Privacy Act)**

4 FOR the purpose of requiring an officer, an employee, an agent, or a contractor of the State
5 or a political subdivision to deny inspection by a federal agency seeking access for
6 certain immigration enforcement matters of the part of a public record that contains
7 personal information or a certain photograph under certain circumstances; requiring
8 an officer, an employee, an agent, or a contractor of the State or a political
9 subdivision to deny inspection using certain facial recognition searches by a federal
10 agency seeking access for certain immigration enforcement matters under certain
11 circumstances; prohibiting certain persons from disclosing certain information to a
12 federal agent or a federal agency under certain circumstances; requiring certain
13 State or local agencies to annually report certain information to the General
14 Assembly on a certain date; requiring law enforcement agencies operating certain
15 databases to require certain individuals accessing the databases to provide certain

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.

Italics indicate opposite chamber / conference committee amendments.



1 information; requiring certain agencies to deny access to certain databases by an
2 individual seeking to enforce federal immigration law under certain circumstances;
3 defining certain terms; making a conforming change; and generally relating to access
4 to personal information held by State and local agencies.

5 BY repealing and reenacting, with amendments,
6 Article – General Provisions
7 Section 4–320
8 Annotated Code of Maryland
9 (2019 Replacement Volume and 2020 Supplement)

10 BY adding to
11 Article – General Provisions
12 Section 4–320.1
13 Annotated Code of Maryland
14 (2019 Replacement Volume and 2020 Supplement)

15 BY adding to
16 Article – Public Safety
17 Section 3–523
18 Annotated Code of Maryland
19 (2018 Replacement Volume and 2020 Supplement)

20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
21 That the Laws of Maryland read as follows:

22 Article – General Provisions

23 4–320.

24 (a) (1) In this section, “telephone solicitation” means the initiation of a
25 telephone call to an individual or to the residence or business of an individual to encourage
26 the purchase or rental of or investment in property, goods, or services.

27 (2) “Telephone solicitation” does not include a telephone call or message:

28 (i) to an individual who has given express permission to the person
29 making the telephone call;

30 (ii) to an individual with whom the person has an established
31 business relationship; or

32 (iii) by a tax–exempt, nonprofit organization.

33 (b) Except as provided in subsections (c) through (f) of this section, a custodian
34 may not knowingly disclose a public record of the Motor Vehicle Administration containing
35 personal information.

1 (c) A custodian shall disclose personal information when required by federal law.

2 (d) (1) This subsection applies only to the disclosure of personal information
3 for any use in response to a request for an individual motor vehicle record.

4 (2) The custodian may not disclose personal information without written
5 consent from the person in interest.

6 (3) (i) At any time the person in interest may withdraw consent to
7 disclose personal information by notifying the custodian.

8 (ii) The withdrawal by the person in interest of consent to disclose
9 personal information shall take effect as soon as practicable after it is received by the
10 custodian.

11 (e) (1) This subsection applies only to the disclosure of personal information
12 for inclusion in lists of information to be used for surveys, marketing, and solicitations.

13 (2) The custodian may not disclose personal information for surveys,
14 marketing, and solicitations without written consent from the person in interest.

15 (3) (i) At any time the person in interest may withdraw consent to
16 disclose personal information by notifying the custodian.

17 (ii) The withdrawal by the person in interest of consent to disclose
18 personal information shall take effect as soon as practicable after it is received by the
19 custodian.

20 (4) The custodian may not disclose personal information under this
21 subsection for use in telephone solicitations.

22 (5) Personal information disclosed under this subsection may be used only
23 for surveys, marketing, or solicitations and only for a purpose approved by the Motor
24 Vehicle Administration.

25 (f) Notwithstanding subsections (d) and (e) of this section, **AND SUBJECT TO §**
26 **4-320.1 OF THIS SUBTITLE**, a custodian shall disclose personal information:

27 (1) for use by a federal, state, or local government, including a law
28 enforcement agency, or a court in carrying out its functions;

29 (2) for use in connection with matters of:

30 (i) motor vehicle or driver safety;

31 (ii) motor vehicle theft;

- 1 (iii) motor vehicle emissions;
- 2 (iv) motor vehicle product alterations, recalls, or advisories;
- 3 (v) performance monitoring of motor vehicle parts and dealers; and
- 4 (vi) removal of nonowner records from the original records of motor
5 vehicle manufacturers;
- 6 (3) for use by a private detective agency licensed by the Secretary of State
7 Police under Title 13 of the Business Occupations and Professions Article or a security
8 guard service licensed by the Secretary of State Police under Title 19 of the Business
9 Occupations and Professions Article for a purpose allowed under this subsection;
- 10 (4) for use in connection with a civil, an administrative, an arbitral, or a
11 criminal proceeding in a federal, state, or local court or regulatory agency for service of
12 process, investigation in anticipation of litigation, and execution or enforcement of
13 judgments or orders;
- 14 (5) for purposes of research or statistical reporting as approved by the
15 Motor Vehicle Administration provided that the personal information is not published,
16 redisclosed, or used to contact the individual;
- 17 (6) for use by an insurer, an insurance support organization, or a
18 self-insured entity, or its employees, agents, or contractors, in connection with rating,
19 underwriting, claims investigating, and antifraud activities;
- 20 (7) for use in the normal course of business activity by a legitimate business
21 entity or its agents, employees, or contractors, but only:
- 22 (i) to verify the accuracy of personal information submitted by the
23 individual to that entity; and
- 24 (ii) if the information submitted is not accurate, to obtain correct
25 information only for the purpose of:
- 26 1. preventing fraud by the individual;
- 27 2. pursuing legal remedies against the individual; or
- 28 3. recovering on a debt or security interest against the
29 individual;
- 30 (8) for use by an employer or insurer to obtain or verify information
31 relating to a holder of a commercial driver's license that is required under the Commercial
32 Motor Vehicle Safety Act of 1986 (49 U.S.C. § 31101 et seq.);

1 (9) for use in connection with the operation of a private toll transportation
2 facility;

3 (10) for use in providing notice to the owner of a towed or impounded motor
4 vehicle;

5 (11) for use by an applicant who provides written consent from the
6 individual to whom the information pertains if the consent is obtained within the 6-month
7 period before the date of the request for personal information;

8 (12) for use in any matter relating to:

9 (i) the operation of a Class B (for hire), Class C (funeral and
10 ambulance), or Class Q (limousine) vehicle; and

11 (ii) public safety or the treatment by the operator of a member of the
12 public;

13 (13) for a use specifically authorized by State law, if the use is related to the
14 operation of a motor vehicle or public safety;

15 (14) for use by a hospital to obtain, for hospital security, information
16 relating to ownership of vehicles parked on hospital property;

17 (15) for use by a procurement organization requesting information under §
18 4-516 of the Estates and Trusts Article for the purposes of organ, tissue, and eye donation;

19 (16) for use by an electric company, as defined in § 1-101 of the Public
20 Utilities Article, but only:

21 (i) information describing a plug-in electric drive vehicle, as defined
22 in § 11-145.1 of the Transportation Article, and identifying the address of the registered
23 owner of the plug-in vehicle;

24 (ii) for use in planning for the availability and reliability of the
25 electric power supply; and

26 (iii) if the information is not:

27 1. published or redisclosed, including redisclosed to an
28 affiliate as defined in § 7-501 of the Public Utilities Article; or

29 2. used for marketing or solicitation; and

1 (17) for use by an attorney, a title insurance producer, or any other
2 individual authorized to conduct a title search of a manufactured home under Title 8B of
3 the Real Property Article.

4 (g) (1) A person receiving personal information under subsection (e) or (f) of
5 this section may not use or redisclose the personal information for a purpose other than the
6 purpose for which the custodian disclosed the personal information.

7 (2) **A PERSON RECEIVING PERSONAL INFORMATION UNDER**
8 **SUBSECTION (D), (E), OR (F) OF THIS SECTION MAY NOT DISCLOSE THE PERSONAL**
9 **INFORMATION TO A FEDERAL AGENT OR FEDERAL AGENCY FOR THE PURPOSE OF**
10 **FEDERAL IMMIGRATION ENFORCEMENT UNLESS THE PERSON IS PRESENTED WITH**
11 **A VALID WARRANT ISSUED BY A FEDERAL COURT OR A COURT OF THIS STATE.**

12 (3) A person receiving personal information under subsection (e) or (f) of
13 this section who rediscloses the personal information shall:

14 (i) keep a record for 5 years of the person to whom the information
15 is redisclosed and the purpose for which the information is to be used; and

16 (ii) make the record available to the custodian on request.

17 (h) (1) The custodian shall adopt regulations to implement and enforce this
18 section.

19 (2) (i) The custodian shall adopt regulations and procedures for
20 securing from a person in interest a waiver of privacy rights under this section when an
21 applicant requests personal information about the person in interest that the custodian is
22 not authorized to disclose under subsections (c) through (f) of this section.

23 (ii) The regulations and procedures adopted under this paragraph
24 shall:

25 1. state the circumstances under which the custodian may
26 request a waiver; and

27 2. conform with the waiver requirements in the federal
28 Driver's Privacy Protection Act of 1994 and other federal law.

29 (i) The custodian may develop and implement methods for monitoring
30 compliance with this section and ensuring that personal information is used only for the
31 purposes for which it is disclosed.

32 **4-320.1.**

1 (A) IN THIS SECTION, "FACIAL RECOGNITION" MEANS A BIOMETRIC
2 SOFTWARE APPLICATION THAT IDENTIFIES OR VERIFIES A PERSON BY COMPARING
3 AND ANALYZING PATTERNS BASED ON A PERSON'S FACIAL CONTOURS.

4 (B) (1) NOTWITHSTANDING ANY OTHER PROVISION OF THIS TITLE, AN
5 OFFICER, AN EMPLOYEE, AN AGENT, OR A CONTRACTOR OF THE STATE OR A
6 POLITICAL SUBDIVISION SHALL DENY INSPECTION OF THE PART OF A PUBLIC
7 RECORD THAT CONTAINS PERSONAL INFORMATION OR INSPECTION OF A
8 PHOTOGRAPH OF AN INDIVIDUAL BY ANY FEDERAL AGENCY SEEKING ACCESS FOR
9 THE PURPOSE OF:

10 ~~(I) CIVIL IMMIGRATION ENFORCEMENT; OR~~

11 ~~(II) CRIMINAL IMMIGRATION ENFORCEMENT~~ ENFORCING
12 FEDERAL IMMIGRATION LAW, UNLESS THE OFFICER, EMPLOYEE, AGENT, OR
13 CONTRACTOR IS PROVIDED WITH A VALID WARRANT ISSUED BY A FEDERAL COURT
14 OR A COURT OF THIS STATE.

15 (2) NOTWITHSTANDING ANY OTHER PROVISION OF THIS TITLE, AN
16 OFFICER, AN EMPLOYEE, AN AGENT, OR A CONTRACTOR OF THE STATE OR A
17 POLITICAL SUBDIVISION SHALL DENY INSPECTION USING A FACIAL RECOGNITION
18 SEARCH OF A DIGITAL PHOTOGRAPHIC IMAGE OR ACTUAL STORED DATA OF A
19 DIGITAL PHOTOGRAPHIC IMAGE BY ANY FEDERAL AGENCY SEEKING ACCESS FOR
20 THE PURPOSE OF:

21 ~~(I) CIVIL IMMIGRATION ENFORCEMENT; OR~~

22 ~~(II) CRIMINAL IMMIGRATION ENFORCEMENT~~ ENFORCING
23 FEDERAL IMMIGRATION LAW, UNLESS THE OFFICER, EMPLOYEE, AGENT, OR
24 CONTRACTOR IS PROVIDED WITH A VALID WARRANT ISSUED BY A FEDERAL COURT
25 OR A COURT OF THIS STATE.

26 (3) ON OR BEFORE JUNE 1, 2023, AND EACH JUNE 1 THEREAFTER,
27 ~~ANY STATE OR LOCAL AGENCY THAT RECEIVES A REQUEST FROM A FEDERAL~~
28 ~~AGENCY~~ THE MOTOR VEHICLE ADMINISTRATION, THE DEPARTMENT OF STATE
29 POLICE, AND THE DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL
30 SERVICES SHALL, WITH RESPECT TO REQUESTS FROM FEDERAL AGENCIES SEEKING
31 ACCESS FOR THE PURPOSE OF ~~CIVIL OR CRIMINAL~~ FEDERAL IMMIGRATION
32 ENFORCEMENT FOR PERSONAL INFORMATION, A PHOTOGRAPH OF AN INDIVIDUAL,
33 OR A FACIAL RECOGNITION SEARCH SHALL, WHETHER OR NOT THE REQUEST WAS
34 INITIATED THROUGH A STATE OR LOCAL LAW ENFORCEMENT AGENCY, REPORT TO
35 THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2-1257 OF THE STATE
36 GOVERNMENT ARTICLE, THE FOLLOWING INFORMATION FOR THE IMMEDIATELY
37 PRECEDING CALENDAR YEAR:

1 (I) THE NUMBER OF REQUESTS RECEIVED FROM ANY FEDERAL
2 AGENCY FOR PERSONAL INFORMATION, A PHOTOGRAPH OF AN INDIVIDUAL, OR A
3 FACIAL RECOGNITION SEARCH;

4 (II) THE NUMBER OF REQUESTS RECEIVED FROM ANY FEDERAL
5 AGENCY FOR PERSONAL INFORMATION, A PHOTOGRAPH OF AN INDIVIDUAL, OR A
6 FACIAL RECOGNITION SEARCH FOR WHICH A VALID WARRANT ISSUED BY A FEDERAL
7 COURT OR A COURT OF THIS STATE WAS PROVIDED;

8 (III) THE NUMBER AND PURPOSE OF FACIAL RECOGNITION
9 SEARCHES COMPLETED ~~BY THE STATE OR LOCAL AGENCY~~ FOR ANY FEDERAL
10 AGENCY BASED ON PERSONAL INFORMATION OR A PHOTOGRAPH OF AN INDIVIDUAL
11 PROVIDED TO THE FEDERAL AGENCY BY ~~A STATE OR LOCAL AGENCY~~ THE MOTOR
12 VEHICLE ADMINISTRATION, THE DEPARTMENT OF STATE POLICE, OR THE
13 DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES; AND

14 (IV) THE NUMBER OF INDIVIDUALS WHOSE PERSONAL
15 INFORMATION OR PHOTOGRAPH WAS PROVIDED TO ANY FEDERAL AGENCY BY ~~THE~~
16 ~~STATE OR LOCAL AGENCY~~, RESPECTIVELY, THE MOTOR VEHICLE
17 ADMINISTRATION, THE DEPARTMENT OF STATE POLICE, AND THE DEPARTMENT
18 OF PUBLIC SAFETY AND CORRECTIONAL SERVICES.

19 Article – Public Safety

20 3-523.

21 (A) (1) IN THIS SECTION, THE FOLLOWING WORDS HAVE THE MEANINGS
22 INDICATED.

23 (2) (I) ~~“DATABASE DATABASE”~~ “DATABASE” MEANS ANY DATABASE OPERATED
24 BY STATE AND LOCAL LAW ENFORCEMENT AGENCIES, INCLUDING DATABASES
25 MAINTAINED FOR A LAW ENFORCEMENT AGENCY BY A PRIVATE VENDOR.

26 (II) “DATABASE” DOES NOT INCLUDE A REGISTRY OPERATED
27 UNDER TITLE 11, SUBTITLE 7 OF THE CRIMINAL PROCEDURE ARTICLE.

28 (3) (I) “LAW ENFORCEMENT AGENCY” MEANS A FEDERAL, STATE,
29 OR LOCAL AGENCY AUTHORIZED TO ENFORCE CRIMINAL LAWS.

30 (II) “LAW ENFORCEMENT AGENCY” INCLUDES THE MARYLAND
31 DEPARTMENT OF PUBLIC SAFETY AND CORRECTIONAL SERVICES.

1 ~~(H) "LAW ENFORCEMENT AGENCY" DOES NOT INCLUDE THE~~
2 ~~U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT AGENCY.~~

3 (B) AN ENTITY OPERATING A DATABASE SHALL:

4 ~~(1) LIMIT ACCESS TO THE DATABASE TO INDIVIDUALS ACTING ON~~
5 ~~BEHALF OF A LAW ENFORCEMENT AGENCY OR THE MARYLAND JUDICIARY; AND~~

6 ~~(2) REQUIRE AN INDIVIDUAL ACCESSING THE DATABASE TO PROVIDE~~
7 ~~TO THE ENTITY:~~

8 ~~(I) THE INDIVIDUAL'S NAME;~~

9 ~~(II) THE INDIVIDUAL'S CONTACT INFORMATION, INCLUDING A~~
10 ~~TELEPHONE NUMBER, AN E-MAIL ADDRESS, AND A PHYSICAL ADDRESS;~~

11 ~~(III) A STATEMENT ON WHETHER THE INDIVIDUAL IS ACTING ON~~
12 ~~BEHALF OF THE MARYLAND JUDICIARY OR A LAW ENFORCEMENT AGENCY AND, IF~~
13 ~~ACTING ON BEHALF OF A LAW ENFORCEMENT AGENCY, WHICH LAW ENFORCEMENT~~
14 ~~AGENCY THE INDIVIDUAL IS ACTING ON BEHALF OF; AND~~

15 ~~(IV) A STATEMENT BY THE INDIVIDUAL, UNDER PENALTY OF~~
16 ~~PERJURY, THAT THE INDIVIDUAL IS ACCESSING THE DATABASE FOR A LEGITIMATE~~
17 ~~LAW ENFORCEMENT PURPOSE.~~

18 ~~(C) IF AN INDIVIDUAL IS ACCESSING A DATABASE FOR THE PURPOSE OF~~
19 ~~ENFORCING FEDERAL IMMIGRATION LAW, THE ENTITY OPERATING THE DATABASE~~
20 ~~SHALL DENY THE INDIVIDUAL ACCESS TO THE DATABASE UNLESS THE ENTITY IS~~
21 ~~PROVIDED WITH A VALID WARRANT ISSUED BY A FEDERAL COURT OR A COURT OF~~
22 ~~THIS STATE.~~

23 ~~(1) DENY ACCESS TO THE DATABASE TO ANY INDIVIDUAL WHO IS~~
24 ~~SEEKING ACCESS FOR THE PURPOSE OF ENFORCING FEDERAL IMMIGRATION LAW,~~
25 ~~UNLESS THE INDIVIDUAL PRESENTS A VALID WARRANT ISSUED BY A FEDERAL COURT~~
26 ~~OR A COURT OF THIS STATE; AND~~

27 ~~(2) REQUIRE AN INDIVIDUAL ACCESSING THE DATABASE TO PROVIDE~~
28 ~~TO THE ENTITY:~~

29 ~~(I) THE INDIVIDUAL'S NAME;~~

30 ~~(II) THE INDIVIDUAL'S CONTACT INFORMATION, INCLUDING A~~
31 ~~TELEPHONE NUMBER, AN E-MAIL ADDRESS, AND A PHYSICAL ADDRESS; AND~~

1 (III) UNLESS THE INDIVIDUAL PRESENTS A VALID WARRANT
 2 ISSUED BY A FEDERAL COURT OR A COURT OF THIS STATE, A STATEMENT BY THE
 3 INDIVIDUAL, UNDER PENALTY OF PERJURY, THAT THE INDIVIDUAL IS NOT
 4 ACCESSING THE DATABASE FOR THE PURPOSE OF ENFORCING FEDERAL
 5 IMMIGRATION LAW.

6 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 7 October 1, 2021.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.

Department of Legislative Services
Maryland General Assembly
2021 Session

FISCAL AND POLICY NOTE
Enrolled - Revised

House Bill 23

(Delegate Stein)

Judiciary and Environment and
Transportation

Judicial Proceedings

Personal Information - State and Local Agencies - Restrictions on Access
(Maryland Driver Privacy Act)

This bill modifies Maryland's Public Information Act (PIA) to require an officer, an employee, an agent, or a contractor of the State or a political subdivision to deny inspection of specified records, and deny inspection using facial recognition searches, by any federal agency seeking access for the purpose of enforcing federal immigration law unless provided with a valid warrant. In addition, a person who receives specified personal information under PIA may not disclose the information to a federal agent or federal agency for the purpose of federal immigration enforcement unless presented with a valid warrant. The Motor Vehicle Administration (MVA), the Department of State Police (DSP), and the Department of Public Safety and Correctional Services (DPSCS) must submit a specified annual report to the General Assembly on records requests from federal agencies seeking access for immigration enforcement purposes. Finally, the bill requires State and local law enforcement agencies and other specified entities that operate a specified database to deny access to the database to an individual seeking access for the purpose of enforcing federal immigration law, unless provided with a valid warrant.

Fiscal Summary

State Effect: The bill's requirements can likely be handled with existing resources, as discussed below. Revenues are not affected.

Local Effect: The bill's requirements can likely be handled with existing local government resources, as discussed below. Local revenues are not affected.

Small Business Effect: None.

Analysis

Bill Summary:

Required Denial of Specified Records and Searches under the Public Information Act

Notwithstanding any other provision of PIA, an officer, employee, agent, or contractor of the State or a political subdivision must deny inspection of a part of a public record that contains personal information or a photograph of an individual by any federal agency seeking access for the purpose of enforcing federal immigration law unless provided with a valid warrant.

In addition, an officer, employee, agent, or contractor of the State or a political subdivision must deny inspection using a facial recognition search of a digital photographic image or actual stored data of a digital photographic image by any federal agency seeking access for the purposes of enforcing federal immigration law unless provided with a valid warrant. “Facial recognition,” as defined under the bill, means a biometric software application that identifies or verifies a person by comparing and analyzing patterns based on a person’s facial contours.

Mandatory Reporting on Records and Search Requests

By June 1, 2023, and annually thereafter, MVA, DSP, and DPSCS must submit a report to the General Assembly on PIA requests from federal agencies seeking access to personal information, a photograph of an individual, or a facial recognition search for the purpose of federal immigration enforcement, whether or not the request was initiated through a State or local law enforcement agency. The report must include specified information relating to the number of requests received, the number of facial recognition searches completed, and the number of individuals whose personal information or photograph was provided to a federal agency.

Requirements for Databases Operated by Law Enforcement Agencies

The bill sets forth various requirements for databases operated by State and local law enforcement agencies. “Database,” as defined under the bill, means any database operated by State and local law enforcement agencies, including databases maintained for a law enforcement agency by a private vendor. “Database” does not include a registry operated under Title 11, Subtitle 7 (State Sex Offender Registration) of the Criminal Procedure Article. “Law enforcement agency” is defined as a federal, State, or local agency authorized to enforcement criminal laws. “Law enforcement agency” includes DPSCS.

An entity operating such a database must deny access to the database to any individual who is seeking access for the purpose of enforcing federal immigration law, unless the individual presents a valid warrant issued by a federal court or a court of the State. In addition, the entity must require an individual accessing the database to provide (1) the individual's name and contact information and (2) unless the individual presents a valid warrant, a statement, under penalty of perjury, that the individual is not accessing the database for the purpose of enforcing federal immigration law.

Current Law: Under PIA, a custodian of a public record must deny inspection of a public record or any part of a public record if (1) the public record is privileged or confidential by law or (2) the inspection would be contrary to a State statute, a federal statute or regulation, the Maryland Rules, or an order of a court of record. PIA also requires denial of inspection for personal and confidential records, including, for example, hospital and medical records, financial records, certain police and related criminal records, and licensing records.

Motor Vehicle Administration Records

Except under specified circumstances, such as when required to disclose information under federal law, a custodian may not knowingly disclose a public record of the Motor Vehicle Administration that contains personal information. With respect to requests for an individual motor vehicle record, an individual may not disclose personal information without written consent from the person in interest. In addition, a custodian may not disclose personal information for surveys, marketing, and solicitations without written consent from the person in interest. The person in interest may withdraw consent to disclose personal information at any time by notifying the custodian.

However, a custodian must disclose personal information for various purposes, including for use by a federal, state, or local government, including a law enforcement agency, or a court in carrying out its functions. It must also disclose personal information for use in connection with a civil, administrative, arbitral, or criminal proceeding in a federal, state, or local court, as specified.

“Personal information,” means information that identifies an individual, including an individual's name, address, driver's license or other identification number, medical or disability information, photograph or computer-generated image, Social Security number, and telephone number. “Person in interest,” as it applies to PIA, means (1) a person or governmental unit that is the subject of a public record or a designee of the person or governmental unit; (2) if the person has a legal disability, the parent or legal representative of the person; or (3) as to requests for correction of certificates of death under State law, the spouse, adult child, parent, adult sibling, grandparent, or guardian of the person of the deceased, as specified.

Procedure for Denial

A custodian who denies inspection of a public record must, within 10 working days, provide a written statement to the applicant that gives (1) the reason for denial; (2) if denying a part of a record on a discretionary basis, a brief explanation of why the denial is necessary and why redacting information would not address the reasons for the denial; (3) the legal authority for the denial; (4) a brief description of the undisclosed record (without disclosing the protected information); and (5) notice of the available statutory remedies.

State/Local Fiscal Effect: The bill specifies various requirements and restrictions that apply to databases operated by State and local law enforcement agencies, including DPSCS. DPSCS can likely make necessary modifications to the criminal justice databases administered by the department with existing budgeted resources. According to DPSCS, individuals currently must register and be issued a user identification in order to access systems hosted by the department; the department collects basic identifying information from individuals when they register. While the department will likely need to make system modifications in order to require users to provide specified statements when accessing databases hosted by the department, as required under the bill, this can likely be accomplished with existing resources.

The bill is not otherwise expected to directly affect State or local finances. It is assumed that State and local agencies can comply with the bill's PIA requirements with existing resources. In addition, DPSCS, DSP, and MVA advise that they can comply with the bill's annual reporting requirement with existing budgeted resources.

Additional Information

Prior Introductions: None.

Designated Cross File: SB 234 (Senator Lam, *et al.*) - Judicial Proceedings.

Information Source(s): Judiciary (Administrative Office of the Courts); Baltimore City Community College; University System of Maryland; Military Department; Morgan State University; Maryland Department of Health; Department of Juvenile Services; Department of Public Safety and Correctional Services; Department of State Police; Maryland Department of Transportation; Baltimore City; Caroline, Cecil, Howard, Montgomery, and Prince George's counties; City of Bowie; Anne Arundel County Public Schools; Charles County Public Schools; Wicomico County Public Schools; St. Mary's County Public Schools; Talbot County Public Schools; Maryland Association of Counties; Maryland Municipal League; Department of Legislative Services

Fiscal Note History: First Reader - January 25, 2021
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Revised - Clarification - April 12, 2021
Enrolled - April 30, 2021
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